



The 'Better Decision Making' tool has been designed to help you consider the impact of your proposal on the health and wellbeing of communities, the environment, and local economy. It draws upon the priorities set out in our Council Plan and will help us to provide inclusive and discrimination-free services by considering the equalities and human rights implications of the decisions we make. The purpose of this tool is to avoid decisions being made in isolation, and to encourage evidence-based decision making that carefully balances social, economic and environmental factors, helping us to become a more responsive and resilient organisation.

The Better Decision Making tool should be used when proposing new projects, services, policies or strategies, or significant amendments to them. The tool should be completed at the earliest opportunity, ideally when you are just beginning to develop a proposal. However, it can be completed at any stage of the decision-making process. If the tool is completed just prior to the Executive, it can still help to guide future courses of action as the proposal is implemented.

The Better Decision Making tool must be attached as an annex to Executive reports. A brief summary of your findings should be reported in the One Planet Council / Equalities section of the report itself.

Guidance to help you complete the assessment can be obtained by hovering over the relevant question.

Please complete all fields. If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

Introduction

Service submitting the proposal:

Regeneration and Asset Management

Name of person completing the assessment:	Katie Peeke-Vout
Job title:	Regeneration Project Manager
Directorate:	Economy and Place
Date Completed:	07.01.20
Date Approved (form to be checked by head of service):	08/01/20 (Andy Kerr)

Section 1: What is the proposal?

1.1	Name of the service, project, programme, policy or strategy being assessed?
	Castle Gateway phase one delivery strategy - This report to the Executive is for the consideration of the delivery options for phase one to progress the delivery the preferred masterplan for Castle Gateway that the Executive approved in April 2018. The Executive are asked to proceed with the preferred delivery option, which is for the Council to deliver the first phase of the masterplan, and to procure contractors to produce detailed designs to enable the decision to proceed to be made based on final costs.
1.2	What are the main aims of the proposal?
	The overall aim of the Castle Gateway project is to regenerate the Castle Gateway area, to maximise the social, environmental and economic benefits for the city. The aim of this proposal is to outline the financial implications of the delivery of the first phase of the preferred masterplan and outline the delivery strategy to securing the wider aims of the masterplan.
1.3	What are the key outcomes?

	<p>The Castle Gateway Masterplan seeks to deliver social, economic and environmental benefits. These will be achieved through the delivery of improved sustainable transport routes, improved public realm, reduction in vehicles within the inner ring road and increased flood resilience. A key outcome of the overarching masterplan is to give the Castle Gateway a sense of place as a valuable and well-used part of the city for residents, visitors and businesses.</p> <p>Phase one will enable the removal of car parking from the setting of Clifford’s Tower and the Eye of York and provide replacement modern city centre car parking in a new multi-storey car park at St George's Field. The closure of Castle Car Park and delivery of phase one will also enable:</p> <ul style="list-style-type: none"> - A new pedestrian/cycle crossing over the inner-ring road and bridge over the river Foss - Create a new riverside public park at the rear of the Castle Museum - A new residential and leisure building at the rear of the Coppergate Centre. - New public space around Clifford's Tower and the Eye of York. - Better pedestrian and cycle routes throughout the area. - New residential and commercial development at Castle Mills Car Park and 17-21 Piccadilly. - Improvements to public spaces and streetscapes throughout the area. <p>Progression of the masterplan will also support the York Museums Trust ambitions for the Castle Museum.</p>
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Section 2: Evidence

2.1	<p>What data / evidence is available to support the proposal and understand its likely impact? (e.g. hate crime figures, obesity levels, recycling statistics)</p>
	<p>The Castle Gateway scheme is embedded in the Local Plan and is underpinned by evidence base work undertaken to support the Plan. Site specific technical work undertaken to support the masterplan includes the Castle Piccadilly Engineering Constraints Study (Arup 2015) and transport technical work undertaken by WSP (2017). The Castle Piccadilly Planning Brief, which was agreed in 2006, also provides an important evidence base. A list of relevant documents to support the masterplan can be found in Appendix 1 of the BDP Masterplan Stage 1 Report (March 2018). A technical review of transport proposals can be found in Appendix 1 of the BDP Masterplan Stage 2 Report (December 2017). Both documents formed part of the April 2018 Castle Gateway masterplan Executive report.</p>

2.2	<p>What public / stakeholder consultation has been undertaken and what were the findings?</p>
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A bespoke, comprehensive approach to public consultation and engagement has been undertaken from a very early stage in the project and will continue on an ongoing basis. An advisory group of principal land holders and custodians for this area of the city has provided advice and critical challenge to the masterplan proposals. My Castle Gateway, a long term bold and innovative public engagement initiative, has reached a diverse audience through a wide range of participatory approaches including social media (Facebook, twitter, instagram and YouTube channels), events, walks, talks and debates. Further detail can be found online on the My Castle Gateway website and social media channels. My Castle Gateway is an ongoing and open conversation which has ensured that the public has been involved from the very early stages of visioning and masterplanning and will continue to be involved through the delivery stages of the project and beyond. In addition, officers have regularly engaged with other key stakeholders with an interest in the area and internally with Members and council officers.

	<p>Are there any other initiatives that may produce a combined impact with this proposal? (e.g. will the same individuals / communities of identity also be impacted by a different project or policy?)</p>
2.3	<p>Wider development, cultural and transport and other infrastructure related initiatives will have impacts when considered in combination with the Castle Gateway scheme. Strategic cumulative assessment of these issues will be undertaken as part of the strategic plan/development planning process.</p> <p>Further modelling and assessment will be undertaken in connection with development of proposals as they come forward and will have due regard to cumulative issues (internal and external to the project). The most appropriate forms of mitigation will be applied and this will form the evidence and basis for future consultation/further Council decisions on scheme delivery detail.</p>



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Section 3: Impact on One Planet principles

Please summarise any potential positive and negative impacts that may arise from your proposal on residents or staff.
This section relates to the impact of your proposal on the ten One Planet principles.

For 'Impact', please select from the options in the drop-down menu.
If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'.

Equity and Local Economy

Does your proposal?		Impact	What are the impacts and how do you know?
3.1	Impact positively on the business community in York?	Positive	The decision to progress phase one will deliver new commercial development which will promote private sector employment growth and increase footfall through the area. Investment in infrastructure will help to create conditions which are attractive to do business in York. New residential development will help to meet York's housing requirements for affordable housing. The construction of all of the above will create employment and supply chains.
3.2	Provide additional employment or training opportunities in the city?	Positive	As above. The new Piccadilly city centre neighbourhood will create conditions which are attractive to local and independent business, whilst construction projects of this scale will create a significant number of jobs. The procurement of contractors will also have a focus on creating training and apprenticeship opportunities.

3.3	<p>Help improve the lives of individuals from disadvantaged backgrounds or underrepresented groups?</p>	Positive	<p>The My Castle Gateway project has shaped the proposals through a wide-ranging public engagement exercise, including homeless, disabled and visual impaired groups.</p> <p>Castle Mills will provide new council housing which will provide homes for people and families in housing need.</p> <p>The connected York Museum’s Trust proposals for the Castle Museum focus on improved accessibility and increased participation for underrepresented and hard to reach groups.</p>
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Health & Happiness

Does your proposal?		Impact	What are the impacts and how do you know?
3.4	<p>Improve the physical health or emotional wellbeing of residents or staff?</p>	Positive	<p>Extending the pedestrian and cycle network to provide better connectivity will encourage more people to cycle and walk in and around the City, having positive impacts of residents’ physical health and emotional wellbeing. The creation of new public realm at St George’s Field, the rear of the museum and Castle car park will provide different typologies of high quality space where people will be able to choose to either come together and participate in a range of activities and events or enjoy the landscaped areas in a way that suits them.</p>

3.5	Help reduce health inequalities?	Positive	It is considered that delivery of the key outcomes identified in 1.3 of this assessment will ultimately deliver net benefit to the city in terms of air quality, accessibility and amenity. One of the emerging themes from the My Castle Gateway project was for public areas that people could use without spending money, and this has formed a key part of the masterplan.
3.6	Encourage residents to be more responsible for their own health?	Positive	As above.
3.7	Reduce crime or fear of crime?	Positive	New buildings, infrastructure and public realm will be designed to modern standards of construction and Secure by Design principles. It will also bring back in to use vacant and derelict sites which present a risk of anti-social behaviour. The decision to progress phase one will help deliver a scheme with net benefits to the City.
3.8	Help to give children and young people a good start in life?	Positive	The procurement of construction contracts would be subject to council policies on promoting apprenticeships. The next stage of work will also explore opportunities for children's play areas, and will support the Castle Museum's ambitions for expansion.

Culture & Community

Does your proposal?		Impact	What are the impacts and how do you know?
3.9	Help bring communities together?	Positive	The decision to progress phase one will ultimately deliver high quality public space at the Eye of York and Castle area where people will be able to come together and participate in a range of activities and events. New and improved routes for pedestrians and cyclists will facilitate movement and accessibility to public spaces. This will help to deliver a scheme with net benefits to the City.
3.10	Improve access to services for residents, especially those most in need?	Positive	Improved cycle and pedestrian routes will improve transport options for those on low incomes and mobility problems.
3.11	Improve the cultural offerings of York?	Positive	The proposal to close and replace Castle Car Park with a new area of public realm is specifically intended to achieve this objective, offering a new event space for the city and supporting the improvement of cultural attractions such as the Castle Museum and Clifford's Tower. The decision to progress phase one will help deliver a scheme with net benefits to the City.
3.12	Encourage residents to be more socially responsible?	Neutral	

Zero Carbon and Sustainable Water

Does your proposal?	Impact	What are the impacts and how do you know?
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3.13	<p>Minimise the amount of energy we use and / or reduce the amount of energy we pay for? E.g. through the use of low or zero carbon sources of energy?</p>
3.14	<p>Minimise the amount of water we use and/or reduce the amount of water we pay for?</p>

Positive	<p>The proposals for the new multi storey car park includes photovoltaic solar panels and dedicates 15% of the spaces for electrical vehicle charging points with the potential to increase this with future demand.</p> <p>Castle Mills apartments will meet the draft Local Plan policy to achieve a 28% carbon reduction over and above current building regulations.</p> <p>Interventions to deliver an energy efficient building will continue to be explored through the detailed design stage of the Castle Mills development.</p> <p>The public infrastructure improvements will also improve sustainable transport routes in to the city.</p>
Neutral	

Zero Waste

3.15	<p>Reduce waste and the amount of money we pay to dispose of waste by maximising reuse and/or recycling of materials?</p>
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Does your proposal?	Impact	What are the impacts and how do you know?
	Neutral	

Sustainable Transport

Does your proposal?

Impact	What are the impacts and how do you know?
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3.16	<p>Encourage the use of sustainable transport, such as walking, cycling, ultra low emission vehicles and public transport?</p>	Positive	<p>Masterplan proposals will help to promote a shift towards sustainable transport by improving pedestrian and cycle networks. The decision to progress phase one will help to deliver an attractive new riverside pedestrian and cycle route from the south of the city in to the Eye of York and Castle area and connect with Piccadilly via a new pedestrian/cycle bridge across the River Foss. This includes a new crossing will facilitate pedestrian/cycle access across the inner ring road. The proposals will be the subject to further and subsequent evidence base work and Member approvals.</p>
3.17	<p>Help improve the quality of the air we breathe?</p>	Positive	<p>Proposals to promote a shift towards sustainable transport will help to reduce carbon emissions and mitigate against poor air quality. The new multi-storey car park at St George's Field will result in an overall reduction in parking in the area of 130 spaces, remove car parking from within the inner-ring road, and also deliver 15% of the parking dedicated to EV charging points. Further detail on impacts and mitigation will be subject to further assessment and consideration by Members.</p>

Sustainable Materials

3.18	<p>Does your proposal?</p> <p>Minimise the environmental impact of the goods and services used?</p>	Impact	What are the impacts and how do you know?
		Neutral	

Local and Sustainable Food

Does your proposal?		Impact	What are the impacts and how do you know?
3.19	Maximise opportunities to support local and sustainable food initiatives?	Neutral	

Land Use and Wildlife

Does your proposal?		Impact	What are the impacts and how do you know?
3.20	Maximise opportunities to conserve or enhance the natural environment?	Positive	<p>St George's Field will replace a significant area of existing surface level car parking with new landscape proposals incorporating new and replacement tree planting and increased green areas.</p> <p>New riverside habitat will be created as part of the new River Foss walk which will help to enhance the city's biodiversity.</p>
3.21	Improve the quality of the built environment?	Positive	<p>Improving the quality of the built environment is one of the key aims of closing Castle car park and replacing with a new area of public realm and provide a new building which will reduce the negative impact of the rear of the Coppergate Centre and servicing yard.</p> <p>The new multi storey car park at St George's Field</p>

			<p>utilises a smaller footprint than the existing surface level car park and the surrounding area will be landscaped.</p> <p>Castle Mills and 17-21 Piccadilly will replace what was previously poor quality industrial buildings with high quality new apartment buildings.</p>
3.22	Preserve the character and setting of the historic city of York?	Positive	<p>This objective has been positively considered in the masterplan framework and will deliver net benefits to the City. The proposal to close and replace Castle Car Park with a new area of public realm will significantly improve the setting of the city's heritage assets.</p> <p>The design of both the multi storey car park and the development on the Castle Mills site have taken the historical setting and character in to account throughout the design process.</p>
3.23	Enable residents to enjoy public spaces?	Positive	<p>The creation and improvement of public space is the key aim of the overall masterplan. The newly created public realm in place of the existing Castle car park will create an area where people will be able to come together and participate in a range of activities and events.</p> <p>New and improved routes for pedestrians and cyclists will facilitate movement and accessibility to public spaces. This will help to deliver a scheme with net benefits to the City.</p>

3.40	Additional space to comment on the impacts
This high level assesement can be used to assess the project at key stages in its development.	



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Section 4: Impact on Equalities and Human Rights

Please summarise any potential positive and negative impacts that may arise from your proposal on staff or residents. This section relates to the impact of your proposal on **advancing equalities and human rights** and should build on the impacts you identified in the previous section.

For 'Impact', please select from the options in the drop-down menu.
 If you wish to enter multiple paragraphs in any of the boxes, hold down 'Alt' before hitting 'Enter'

Equalities

Will the proposal **adversely impact** upon 'communities of identity'?

Will it **help advance equality** or **foster good relations** between people in 'communities of identity'?

	Impact	What are the impacts and how do you know?
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4.1	Age
4.2	Disability
4.3	Gender
4.4	Gender Reassignment
4.5	Marriage and civil partnership
4.6	Pregnancy and maternity
4.7	Race

Positive	New and improved public spaces will ultimately accommodate a diverse range of uses and activities for people of different ages from young people to older residents.
Mixed	The proposals will ultimately deliver modern standards of accessibility and legibility in the public realm, streetscape and new buildings. Whilst the relocation of parking from Castle Car Park to the new multi-storey car park on St George's Field would result in the replacement spaces being further from the city centre a wider city strategy for disabled parking users is being developed through consultation which will define the best locations and solutions for disabled parking.
Neutral	

4.8	Religion or belief	Neutral	
4.9	Sexual orientation	Neutral	
4.10	Carer	Neutral	
4.11	Lowest income groups	Positive	New and improved public spaces will ultimately accommodate a range of uses, activities and events which can be accessed and enjoyed at low or no cost to residents.
4.12	Veterans, Armed forces community	Neutral	

Human Rights
Consider how a human rights approach is evident in the proposal

		Impact	What are the impacts and how do you know?
4.13	Right to education	Neutral	No direct impacts
4.14	Right not to be subjected to torture, degrading treatment or punishment	Neutral	No direct impacts

4.15	Right to a fair and public hearing	Positive	Public engagement and consultation was designed and undertaken to ensure that this objective is achieved.
4.16	Right to respect for private and family life, home and correspondence	Neutral	No direct impacts
4.17	Freedom of expression	Positive	Public engagement and consultation was designed and undertaken to ensure that this objective is achieved.
4.18	Right not to be subject to discrimination	Neutral	
4.19	Other Rights	Neutral	

4.20	Additional space to comment on the impacts
<p>The public engagement and consultation process was designed to ensure that these objectives were achieved. The My Castle Gateway initiative has ensured that the public has had an opportunity be involved in the visioning and masterplanning from a very early stage and will continue to be involved through the delivery stages of the project and beyond.</p>	



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Section 5: Planning for Improvement

	<p>What have you changed in order to improve the impact of the proposal on the One Planet principles? (please consider the questions you marked either mixed or negative, as well as any additional positive impacts that may be achievable)</p>
5.1	<p>Development of the January 2017 vision and the preferred masterplan for the Castle Gateway project evolved through a participatory process of engagement with the public and stakeholders over a 12 month period. The My Castle Gateway initiative has been instrumental in enabling the community to shape the emerging proposals and changes have been reflected and embedded in the masterplan as part of an iterative and ongoing process. This has resulted in an overall positive impact of the proposals on One Planet principles and has helped to identify areas where further work will be required help mitigate potential impacts on the principles (eg. impact on disabled parking provision, impact on the historic city, and impact on air quality).</p>

	<p>What have you changed in order to improve the impact of the proposal on equalities and human rights? (please consider the questions you marked either mixed or negative as well as any additional impacts that may be achievable)</p>
5.2	<p>See above.</p>

	<p>Going forward, what further evidence or consultation is needed to ensure the proposal delivers its intended benefits? e.g. consultation with specific vulnerable groups, additional data)</p>
5.3	<p>The level and type of further public consultation and engagement will reflect the different stages of delivery of the various elements of the proposals. My Castle Gateway will continue to engage with the public to develop a public brief for the Eye of York and Tower Gardens. As individual projects within the overall Castle Gateway scheme are progressed, consultation with specific stakeholders and groups will build on engagement undertaken to date.</p>

5.4 **Please record any outstanding actions needed to maximise benefits or minimise negative impacts in relation to this proposal?** (Expand / insert more rows if needed)

Action

Person(s)	Due date

In the One Planet / Equalities section of your Executive report, please briefly summarise the changes you have made (or intend to make) in order to improve the social, economic and environmental impact of your proposal.